

Message Text

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S E C R E T STATE 156167

FOLLOWING REPEAT LUBUMBASHI 0635 ACTION KINSHASA SE STATE INFO
LUSAKA JUNE 4

QUOTE S E C R E T LUBUMBASHI 0635
E.O. 11652 GDS
TAGS: CG
SUBJECT: REVISED PLAN FOR LUBUMBASHI EVACUATION

REF (A) KINSHASA 4878, (B) LUBUMBASHI 099

1. FOLLOWING IS UPDATE OF LUBUMBASHI E&E PLAN AS
REQUESTED REFTEL A. TOPICS INCLUDED

- A) INTRODUCTION
 - B) NUMBER OF EVACUEES
 - C) MEANS OF EVACUATION
 - D) CONDITIONS WHICH MIGHT DEVELOP
 - E) EVACUATION SITUATIONS
 - F) ACTIONS TAKEN BY CONSULATE TO DATE
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G) RECOMMENDATIONS

2. INTRODUCTION

A) AFTER STUDYING E&E PLAN OF POURAND REVISION OF
APRIL 1,1977REFTEL B) SHABANS EVENTS OF MAY 1978
NECESSITATE FURTHER REVISION OF LUBUMBASHI E&E PLAN.

B. THIS CABLE ATTEMPTS TO SURVEY THE RANGE OF
PEOPLE WHO MIGHT HAVE TO BE INCLUDED IN EVACUATION,

THE EVENTS WHICH MIGHT OCCUR GIVEN THE SITUATION ON JUNE 1,1978, THE VARIETY OF TYPES OF EVACUATION AND THE AVAILABLE TRANSPORTATION MEANS. OBVIOUSLY IT CANNOT INCLUDE ALL VARIATIONS IN WHAT MIGHT OCCUR

C) PRESENT SITUATION IN SHABA IS DANGEROUS, THE PATRIATE POPULATION IS NERVOUS ABOUT FUTURE, IN SOME CASES PANICKY, WHILE PLANS IS NECESSARY PRECIPITOUS ACTION SHOULD BE AVOIDED.

D) THE TYPE AND MEANS OF EVACUATION NECESSARY WILL DEPEND VERY MUCH ON THE CONDITIONS AT THE TIME. WE DO NOT FEEL THAT EITHER THE LOCATION OF THE ZAIRIAN ARMY OR INVADING FORCE IS NEARLY IMPORTANT AS THE LEVEL OF BATTLE,THE DISCIPLINE OF FAZ,OF THE ANTI-US ACTIVITIES OF THE INVADERS.

3) WE REMAIN AWARE OF THE CHAOS AND LIKELIHOOD OF SHIFTS IN LEADERSHIP WHICH OFTEN OCCUR IN INTERIM PERIODS OF POLITICAL INSTABILITY. INTELLIGENCE ON THE EXPECTED FUTURE SITUATION MUST BE WEIGHED IN MAKING ANY DECISION ON THE EVAUCTION AND MAINTAINING A CONSULAR PRESENCE.

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3. NUMBER OF EVACUEES.

A) AMERICANS IN SHABA JUNE 1,978

MALE OR STAFF MEMBERS AMERICAN RESIDENT ALIENDS
STAFF MEMBERS CITIZEN AUIEN &NON-
DEPENDENTS CITIZEN DEP

LUBUMBASHI (98)

CONSULATE	10	2	
PC/FULBRIGHT	10	0	
OTHER UNAZA	4	6	6
MISSIONARIES	12	17	1

GECA MINES	4	N	12	1
PRIVATE	2	4	7	
KONGOLO (15)				
AID CONTRACT	5	9		
PEACE CORPS	1			

KAMINE (3)

MISSIONAIRES	1	2
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SONGA (3)

MISSIONARIES 2 1

KALEMIE (4)

PRIVATE 1 3

LIKASI (2)

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GECAMINES 2

TOTAL (125) 52 56 17

B) SELECTED LOCAL EMPLOYEES: IF CONDITIONS WARRANT
WE MAY NEED TO INCLUDE MEMBERS OF THE GROU, POSSIBLY
C) NON-AMERICANS CLOSELY ASSOCIATED WITH THE AMERICAN
COMMUNITY, SUCH AS FROM BARBADOS, HAITI, AND OTHER
WESTERN HEMISPHERE STATES:, POSSIBLY 12

D) NON-AMERICANS WHOSE GOVERNMENTS MAY REQUEST THAT
US PROVIDE EVACUATION ASSISTANCE

E) ZAIRIAN WHO HAVE BEEN ESPECIALLY CLOSE TO
US AND WHOSE LIVES ARE IN DANGER OR WHOSE ASSISTANCE
IS NECESSARY FOR THE SAFE EVACUATION OF AMERICAN, UP
TO FIFTY.

4. MEANS OF EVACUATION.

A) FROM LUBUMBASHI (98 CITIZEN, RESIDENT ALIENS AND
DEPENDENTS)

A. BY AUTO

A. ADVANTAGES

1. SEVERAL BORDER CROSSING INTO ZAMBIA
ONLY A SHORT DISTANCE

2. MORE PERSONAL EFFECTS COULD BE CARRIED

3. LESS OBVIOUS THAT EVACUATION OCCURRING.
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B. DISADVANTAGES

1. POSSIBILITY OF MARAUDING SOLDIERS EN ROUTE

2. AUTHORITIES MIGHT FORBID ROAD TRAVEL

AND USE WEAPONS ALONG ROADS TO ENFORCE.
POSSIBILITY OF CASUALTIES. IN PAST CON
GOLESE CRISES, CASUALTIES HAVE BEEN GREATER
AMONG PEOPLE WHO CHOSE TO EVACUATE THEMSELVES THAN
AMONG THOSE WHO STAYED.

.3. ZAMBIANS MIGHT CLOSE FRONTIER

B. BY COMMERICAL AIRCRAFT: INSUFFICIENT COMMER-
CIAL FLIGHTS AND SEATS TO BE PRACTICAL.FOR LARGE SCALE
EVACUATION.

C) BY CHARTERED OR OTHER AIRCRAFT

A. ADVANTAGES

1. SAFE BECAUSE AIRPORT NOT FAR FROM TOWN
2. QUICKER

B. DISADVANTAGES

1. LIKELY TO ATTRACT MORE PEOPLE THAN PLANES
CAN HANDLE
2. LIKELY TO BE LOOKED UPON BY GOZ OFFICIALS
OR MILITARY AS ONLY CHANCE TO ESCAPE. AIR
PORT SCENES REMINCENT OF DANANG ARE
A POSSIBILITY.

B) FROM KOLGOLO(15 CITIZENS

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BY PLANE OWNED BY PROJECT TO KALEMIE, BUAKAVU
OR KIGOMA DEPENDING ON THE SITUATION

C) FROM KAMINA AND SONGA (6 CITIZENS)

MISSIONARY GROUPS IN EACH TOWN HAVE ACCESS TO
CHRURGE OWNED PLANES

D) KALEMIE (4 CITIZENS)

CITIZENS OWNS FISHING BOATS WHICH COULD CROSS LAKE
TANGANYIKA TO KIGOMA.

E) LIKASAI(2 RESIDENT ALIENS)
SAME EVAUCATION AS LUBUMBASHI

5. CONDITIONS WHICH MIGHT EXIST

A. MILITARY SITUATION

1. STABILIZES, FRENCH AND/OR BELGIANS TROOPS REMAIN
OR ARE REPLACED BY PAN AFRICAN FORCE WHICH HAS
CONFIDENCE OF PEOPLE.

2. FRENCH AND/OR BELGIANS TROOPS DEPART WITHOUT
SATISFACTORY REPLACEMENTS

3. ATTACKS BEGINS ON ANY OTHER MINING TOWNS IN
SOUTH SHABA, BUT NOT LUBUMBASHI

4. ATTACK ON LUBUMBASHI

5. LUBUMBASHI CAPTURED OR OCCUPIED.
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B. ZAIRIAN GOVERNMENT SITUATION

1. STABLE WITH DISCIPLINE OVER TROOPS

2. STABLE WITHOUT DISCIPLINE OVER TROOPS

(3. UNSTABLE, POSSIBLY INCLUDING POPULAR UP-
RISING, BUT GOZ RETAINS DISCIPLINE OVER TROOPS

4. UNSTABLE, POSSIBLY INCLUDING POSSIBLY INCLUDING POPULAR
UP-RISING AND WITHOUT DISCIPLINE OVER TROOPS.

C) INVADER SITUATION

1. NO ANTI-FOREIGN ACTIVITIES

2. TARGETED ANTI-FOREIGN ACTIVITIES, BUT NOT
DIRECTED AT AMERICANS.

3. SERIOUS ANTI-FOREIGN OR ANTI-AMERICAN
ACTIVITIES.

D) OTHER EVACUATION ACTIVITIES (IMPORTANT PRIMARILY AS
A MORALE ISSUE)

1. NO OTHER COUNTRIES EVACUATE

2. LIMITED EVACUATION OF WOMEN AND CHILDREN

3. LARGE-SCALE EVACUATION OF FOREIGNERS

6. PRESENT STATUS OF CONDITIONS (JUNE 1, 1978)

A. MILITARY LK STABILITY INSURED BY FOREIGN TROOPS

B) GOVERNMENT : STABLE WITH LIMITED DISCIPLINE OVER FAZ
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C) IN VADERS: SOME ANTI-FOREIGN ACTIVITIES IN KOLWEZI
DIRECTED TO SOME EXTENT AGAINST FRENCH
BUT GENERALLY UNTARGETED. NO PRESENT HOSTILITIES
D) OTHER EVACUATION: SELF-EVACUATION BY CONCERNED
PARTIES BUT OFFICIALLY NOT APPROVED.

7. EVACUATION

A) SITUATION I: NO ORGANIZED EVACUTION

1. NECESSARY CONDITIONS: PRESENT SITUATION LISTED
ABOVE IN PARAGRAPH 6

2. PARTICIPANTS: THOSE WHO CHOSE TO LEAVE BY
THEIR OWN MEAMN

3. LIKELY NUMBER: 10-15 CAN BE EXPECTED TO LEAVE
IN COMING WEEKS.

4. MEANS OF EVACUATION: BY REGULAR COMMERCIAL
MEANS, OCCASIONAL DAO OR /FRENCH"BELGIANS
MILITARY AIRCRAFT, BY ROAD TO ZAMBIA

B) SITUATION II: PARTIAL EVACUATION

1. NECESSARY CONDITIONS: IF FOREIGN TROOPS PULL
OUT BEFORE SITUATION STABILIZES OR IF CONFIDENCE
IN PAN-AFRICAN TROOPS DROPS, IF MOBUTU GOVERNMENT
IS OVERTHROWN BY FORCE, BUT ONE WHICH APPEARS ABLE
TO CONTROL SITUATION, IF FURTHER EVIDENCE OF ANTI
FOREIGN FEELINGS TOWARDS EXPATRIATES POSSIBLY BE
CAUSE OF ACTIONS OF FRENCH OR BELGIANS TROOPS, IF
OTHER COUNTRIES EVACUATE WOMEN AND CHILDREN.

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2. PARTICIPANTS: (BY PRIORITY)

A. WOMEN AND CHILDREN WHOSE SPOUSES WISH THEM
TO LEAVE

B. ALL PCV'S AND FULBRIGHTERS

C. ALL PERSONNEL OF NORTH SHABA PROJECT
IN JBNGOLO

D. MISSIONARIES IN OUTLYING TOWNS

E. MEN WHO CHOOSE TO DEPART

3. LIKELY NUMBER: 60-75

4. MEANS OF EVACUATION: SAME AS SITUATION I, SUPPLEMENTED BY ADDITIONAL CHARTER PLANES IF NECESSARY

C)SITUATION III: NEAR TOTAL EVACUATION

1. NECESSARY CONDITIONS, IF ONE OF OTHER COPPER MINING TOWNS IS ATTACKED, IF THERE IS POPULAR UPRISING IN ONE OR MORE TOWNS, INCREASED LACK OF MILITARY DISCIPLINE, INCLUDING HARASSMENT OF EXPATRIATES: CHANGE OF GOVERNMENT IN ZAIRE BRINGING INSTABILITY, EVIDENCE OF HOSTILITY TOWARDS AMERICANS EVACUATION OF FRENCH OR BELGIANS.

2. PARTICIPANTS

A. ALL OR PORTION OF CONSULATE EHAFF

B. ALL AMERICANS AND AGREED-UPON OTHER EXCEPT THOSE WHO CHOOSE TO REMAIN

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3. LIKELY NUMBER: 75-110

4. MEANS OF EVUACTION: SAME AS SITUATION II, ALTHOUGH EMERGENCY AIRLIFT MAY BE NECESSARY

D)SITUATION IV: TOTAL EVACUATION

1. NECESSARY CONDITIONS: IF LUBUMBASHI OCCUPIED BY HOSTILE FORCE, IF FAZ DISCIPLINE BREAKS DOWN COMPLETELY THREATENING MASSIVE CIVIL DISTURBANCE, IF UNSTABLE OR VIOLENT ANTI-AMERICAN GOVERNMENT COMES TO POWER IN KINSHA, IF THERE IS A MAJOR EVACUATION OF FOREIGNERS.

2. PARTICIPANTS: ALL AMERICANS EXCEPT THOSE WHO DECLINE TO DEPART.

3. LIKELY NUMBERS: 110-125

A4. MEANS OF EVACUATION: SAME AS SITUATION III, BUT VERY LIKELY NEED FOR EMERGENCY AIRLIFT SUPPORT.

8. ACTIONS TAKEN BY CONSULATE TO DATE:

WITHOUT ANNOUNCING THAT THE CONSULATE HAS ENTERED ANY PHASE OF EVACUATION PLANNING, WE HAVE TAKEN THE FOLLOWING STEPS.

A) MAINTAINED CONTINUOUSLY UPDATED, LISTS OF AMERICANS IN SHABA

B) NOTIFIED ALL AMERICANS TO BE ALERT TO SITUATION AND ESTABLISH MEANS OF CONTACT WITH AMERICANS IN OUTLYING AREAS

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C) ASSISTED THE DEPARTURE SINCE MAY 15 OF ABOUT 30 NON-KOL-WEZI AMERICANS CITIZEN RESIDENTS OF SHABA, ITW CLUDING ALL CITIZENS LIVING BETWEEN LUBUMBASHI AND THE ANGOLAN FRONTIER.

D) BEGAN STOCKING CONSULATE WITH VARIOUS SUPPLIES INCLUDING NEARLY 90 BOXES OF C-RATIONS

E) SUGGESTED THAT ALL CONSULATE PERSONNEL BEGIN INVENTORIES OF PERSONAL EFFECTS:

F. PUT VEHICLES INTO BEST OPERATING CONDITIONS

G. ACQUIRED MAXIMUM STOCK OF PETROLEUM

H) BEGUN RETIREMENT AND DESTRUCTION OF ALL UNNEEDED FILES AND CLASSIFIED MATERIAL, INCLUDING

1976 FILES, SENT FOR STORAGE TO KINSHASA
1977 FILES

I) PLANNED FOR DESTRUCTION OF CLASSIFIED CYPROTO KEYING MATERIALS Q

J) SENT TO KINSHASA EXCESS SUPPLY OF PASSPORTS, GTRS AND OTHER CONTROLLED MATERIALS.

9. RECOMMENDATIONS:

A) THAT ANY DECISION ON AIRLIFT EVACUATION OF AMERICANS IN SHABA BE CLOSELY COORDINATED WITH THE BELGIANS AND FRENCH AND BE DESIGNED TO INCLUDE RESIDENTS OF OTHER COUNTRIES

B) THAT CONSULATE PRESENCE REMAINS IN LUBUMBASHI AS LONG AS POSSIBLE, BUT THAT IF ALL AMERICANS

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WHO WANT TO LEAVE HAVE BEEN EVACUATED AND LOCAL AUTHORITIES ARE OPENING HOSTILE TO AMERICANS WE SHOULD CONSIDER THE TEMPORARY CLOSING OF THE CONSULATE.

C) THAT WE REMAIN AWARE OF THE LIKELY HOSTILITY AGAINST AMERICANS FOR OUR TRADITIONAL SUPPORT FOR THE MOBUTU GOVERNMENT AND ASSISTANCE INPUTTING IN PLACE THE FOREIGN TROOPS WHICH WILL PROVIDE THE

MEANS TO PROP UP THE MOBUTU GOVERNMENT ONCE AGAIN.

D) THAT ARMED GUARDS MAY BE NECESSARY ABOUT ANY
EMERGENCY AIRLIFT PLANES TO PREVENT PANIC
WHEN EVACUEES ARE BOARDING

E) THAT CONSIDERATION BE GIVEN TO PROVIDING A
TEMPORARYDETACHMENT OF MARINE GUARDS TO CONSULATE
IF OPERATIONS ARE TO BE CONTINUED UNDER
HOSTILE CONDITIONS. BORG. UNQUOTE VANCE

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